STATE OF ILLINOIS DEPARTMENT OF STATE POLICE

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NorthEast Lake County Consolidated ETSB Application for 9-1-1 Consolidation

Case No. 16-C-157

RECOMMENDED DECISION

By Administrative Law Judge Daniel Faermark:

I. BACKGROUND

The Village of Gurnee and City of Zion are combining their E911 dispatch centers. Both agencies have entered into an intergovernmental agreement (IGA) to consolidate the existing PSAPs into a consolidated Primary System Answering Points (PSAP). Zion will close its current dispatch center and move its dispatching and emergency telephone answering positions to Gurnee's current E9-1-1 site. An IAG was provided between Gurnee and Zion to create a Joint ETSB to be known as the Northeast Lake County Consolidated E9-1-1 ETSB. This ETSB will become effective on May 1, 2017 upon approval of the Statewide Administrator.

The consolidated center, Gurnee Communication Center, will provide dispatch to Gurnee Police, Gurnee Fire, Warren Waukegan Fire Protection District, Newport Fire Protection District, Beach Park Fire Protection District, Zion Police and Zion Fire. There will be 6 positions available to take 9-1-1 calls.

Under 50 ILCS 15.4a(a)(2), in any county with a population of at least 250,000 that has more than one Emergency Telephone System Board, Joint Emergency Telephone System Board, or qualified governmental entity, any 9-1-1 Authority serving a population of less than 25,000 shall be consolidated such that no 9-1-1 Authority in the county serves a population of less than 25,000. The City of Zion's 9-1-1 System serves a population of 24,117 so as a result, it is required to consolidate. Zion has chosen to consolidate with the Village of Gurnee 9-1-1 system whose population is 31,054. The combined population served by Gurnee and Zion will be 55,171 which meets the population requirement. The

consolidated system will be known as the Northeast Lake County Consolidated ETSB. The IGA states that the Joint ETSB will commence on May 1, 2017 upon the Statewide 9-1-1 Administrator's approval of the plan.

On March 13, 2017, Department of Illinois State Police staff, Ms. Marci Elliot, filed a technical review of the Consolidation Plan, as required by 83 Ill.Admin.Code 1324.200(f)(1).

A hearing was held before a duly authorized Administrative Law Judge, Daniel Faermark on May 5, 2017. Chris Velkover, Chairman of the Northeast Lake County Consolidated ETSB, Fire Chief of Zion John Lewis, and Deputy Fire Chief of Gurnee John Kavanagh appeared on behalf of the applicant. Mr. Hosteny stated that no comments or request to speak had been received by the Department regarding the Consolidation Plan and that there were no requests to speak at the hearing. Mr. Hosteny indicated at the conclusion of the hearing that the Department recommends approval of the Consolidation Plan.

With regards to a backup PSAP, Gurnee Communication Center maintains a current agreement with Waukegan whereby they provide reciprocal backup PSAP services to one another. A copy of this agreement is enclosed in the plan. Additionally, because the City of Zion previously provided back-up PSAP services to Winthrop Harbor, the Village of Gurnee has agreed to also provide back-up PSAP services to Winthrop Harbor

II. CONSOLIDATION PLAN

The proposed consolidation includes closing the Zion PSAP. Costs for consolidation have been enumerated/estimated and factored into a new five-year capital and operations financial plan. The short-term costs exhaust and exceed the available individual ETSB fund balances. The long-term projections show a balance between the combined operating and capital costs vs. surcharge revenues for the resulting Joint ETSB.

One-time costs related to consolidation are expected to be completed during FY16-17 and FY17-18. The estimated annual expenditures starting with FY18-19 average \$476,000 for a five-year period. Joint ETSB revenues are estimated at \$506,771. One-time consolidation costs are estimated to exceed the available combined ETSB fund balances. This will be addressed with a combination of General Fund Expenditures and potential Consolidation Grant funds. In the absence of outside funding, the expenditures contemplated in the 5-year plan will have to be curtailed, or delayed.

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Total network cost for each entity prior to consolidation is \$50,846 and \$36,319 total network cost of the consolidated system. Network Costs that the State will be responsible for paying is \$36,319. Recurring cost for the consolidated system is \$305,696 and the nonrecurring cost for the consolidated system is \$519,506.50.

There are 10 answering positions prior to consolidation and there will be 6 answering positions after consolidation. There are 21 full time dispatchers prior to consolidation and there will be 18 full time dispatchers after consolidation. There are 6 part-time dispatchers prior to consolidation and there will be 5 part-time dispatchers after consolidation

Zion Police and Fire will move to the Gurnee CAD system resulting in improved interoperability and reduced operating costs. Additional cost sharing opportunities are being explored as well. Staffing in the consolidated center also leads to further efficiencies.

The Gurnee Communication Center has a reciprocal back-up agreement with the Waukegan PSAP and they will continue to provide these services to each other in the consolidated system. Also since Zion is currently the backup PSAP for Winthrop Harbor, Gurnee has agreed to become the Village of Winthrop Harbor's backup PSAP since the Zion PSAP is closing and will no longer be able to provide those services.

III. Exhibits

The following documents were admitted into evidence as a group exhibit: Northeast Lake County Consolidated ETSB cover sheet; call handling agreements and; AT&T network diagram

IV. TECHNICAL REVIEW

The technical review performed by Ms. Elliot concludes that the Northeast Lake County Consolidated ETSB consolidation plan meets the requirements for a consolidation plan as prescribed by Section 1324.200(c) of Illinois Admin. Code Part 1324.200 – Consolidation of 9-1-1 Emergency Systems.

V. FINDINGS AND RECOMMENDED DECISION

 the Northeast Lake County Consolidated ETSB has filed a 9-1-1 Consolidation Plan pursuant to 50 ILCS 750/15.4a of the Emergency Telephone System Act;

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(2) the Northeast Lake County Consolidated ETSB Consolidation Plan furthers the statutory goals of the Emergency Telephone System Act;

(3) the Northeast Lake County Consolidated ETSB Consolidation Plan meets the requirements of 83 Ill. Adm. Code 1324.200(c); and

(4) the Northeast Lake County Consolidated ETSB Consolidation Plan should be approved.

IT IS THEREFORE RECOMMENDED that the LaSalle County Joint ETBS Consolidation Plan be approved.

This Recommended Decision of the Administrative Law Judge is issued this 19th day of May, 2017.

SIGNED Daniel Faermark Administrative Law Judge