

STATE OF ILLINOIS  
BUREAU OF ADMINISTRATIVE HEARINGS  
FOR  
DEPARTMENT OF STATE POLICE  
OFFICE OF THE STATEWIDE 9-1-1 ADMINISTRATOR

Consolidated Emergency Response	)	
Center of Cook County,	)	
Applicant.	)	
	)	18-C-219
	)	
Application for 9-1-1 Consolidation	)	

RECOMMENDED DECISION

I. BACKGROUND

On May 31, 2018, Consolidated Emergency Response Center of Cook County ETSB (the “Applicant” or “CERC”) filed a Consolidation Plan (“Consolidation Plan” or “Plan”) with the Office of the Statewide 9-1-1 Administrator pursuant to Section 15.4a of the Emergency Telephone System Act (“ETSA”). 50 ILCS 750/15.4a. The Applicant was formed by an Intergovernmental Cooperation Agreement between the Town of Cicero and the Village of Stickney. Currently, each community operates a Public Safety Answering Point (“PSAP”). When consolidated, CERC will operate one PSAP Located in Cicero serving a combined population of approximately 90,000 persons. The Applicant proposes to operate a Joint Emergency Telephone System Board (“JETSB”) by Intergovernmental Cooperation Agreement entered into by and among the participating municipalities.

Under Section 15.4a(a)(2) of the Emergency Telephone System Act, 50 ILCS 750/15.4a(a)(2), in any county with a population of at least 250,000 that has more than one ETSB, JETSB, or qualified governmental entity, any 9-1-1 Authority serving a population of less than 25,000 shall be consolidated such that no 9-1-1 Authority in the county serves a population of less than 25,000. The Town of Cicero serves a population in excess of 25, 000; however, the Village of Stickney does not. The regulations promulgated pursuant to the ETSA

specify the procedures and requirements of such a consolidation plan, 83 Ill. Adm. Code 1324.200, *et. seq.* (the “Regulations”).

On June 15, 2018, Illinois State Police staff, Ms. Marci Elliott, issued a Department Review of Consolidation reporting on a technical review of the Consolidation Plan, as required by the Section 1324.200(f)(1) of the Regulations, 83 Ill. Adm. Code 1324.200(f)(1).

An administrative hearing was held before a duly authorized Administrative Law Judge, Daniel P. Schuering, on August 10, 2018. Mr. Anthony J. Stua, RPL, ENP, Director, Cicero 9-1-1, appeared in support of the Consolidation Plan. Ms. Suzanne L. Yokley Bond appeared for the Illinois State Police; she stated that no comments had been received by the Department regarding the Consolidation Plan and that there were no requests to speak at the hearing. Ms. Bond indicated at the conclusion of the hearing that the Department recommends approval of the Consolidation Plan without any alterations and without delay.

## II. EVIDENCE

The evidence adduced at the Hearing is:

1. The Consolidation Application filed May 31, 2018;
2. The Department Review of Consolidation dated June 15, 2018 authored by Marci Elliott; and,
3. The presentation and explanation of the Consolidation Plan presented by Mr. Stua;

## III. CONSOLIDATION PLAN

The Consolidation Plan and the testimony of the witness at the hearing established the following facts:

- A. The Village of Stickney and the Town of Cicero have formed CERC ETSB by Intergovernmental Cooperation Agreement;
- B. Contemporaneous with the formation of CERC, the Village of Stickney has terminated the operation of the Village’s Emergency Telephone System Board; and,
- C. Upon approval and implementation of the Consolidation Plan, The Village of Stickney will decommission and close its Public Safety Answering Point and the functions thereof will be consolidated with the Town of Cicero PSAP to be operated by CERC JETSB.

#### IV. TECHNICAL REVIEW

The technical review performed by Ms. Elliott concludes that Applicant's consolidation plan meets the requirements for a consolidation plan as prescribed by Section 1324.200(c) of the Consolidation of 9-1-1 Emergency Systems Regulations. Cost Projections, Network Costs, Back-up PSAP Agreement or Call-Handling and Aid Agreements have been supplied to the Statewide 9-1-1 Administrator. The Technical Review indicates that the proposed CERC Joint ETSB complies with necessary requirements for approval of the Consolidation Plan.

#### V. FINDINGS OF FACT AND RECOMMENDATION

HAVING REVIEWED the entire record herein and being fully advised in the premises, it is:

##### A. FOUND that:

1. The Consolidation Plan furthers the statutory goal of ETSA to establish 9-1-1 as the primary emergency telephone number for use in the State of Illinois. ETSA further states the statutory goal that "it is in the public interest to shorten the time required for a citizen to request and receive emergency aid." 50 ILCS 750/1. This goal will be furthered with the approval of this Consolidation Plan.
2. The Consolidation Plan meets the requirements for a consolidation plan as required by Section 200(c) of Part 1324 of the Regulations.
3. In particular, the Consolidation Plan includes a completed application consisting of the following documents:
  - a. Contact and 9-1-1 system information;
  - b. Sworn statement of attesting to the truth of the information provided in the Plan;
  - c. Letter that is sent to the 9-1-1 system provider with a copy of the Plan; and
  - d. Summary of the proposed system's operation, including information as to how the plan will assist with achieving the statutory goals enumerated in ETSA Section 5.4b(a). 83 Ill. Adm. Code 1324.200(c)(1).

4. In addition, the Consolidation Plan provides the following in compliance with Section 200(c)(1)(F) -(I) of Part 1324 of the Regulations:
  - a. List of all communities that are served by the 9-1-1 system;
  - b. List of public safety agencies that are dispatched by the 9-1-1 system;
  - c. List of the public safety agencies that are adjacent to the 9-1-1 system's geographic boundaries; and
  - d. List of the carriers and interconnection VoIP providers that are known by the Applicant to provide service within the jurisdiction of the 9-1-1 system.
5. The Applicant has attached to the Consolidation Plan the following documents as required by Section 200(c)(1)(J) of Part 1324:
  - a. A local ordinance that dissolves an existing ETSB;
  - b. An intergovernmental agreement creating a Joint ETSB or any other agreements pertinent to the 9-1-1 system consolidation;
  - d. The network diagram that is provided by the 9-1-1 system provider; and
  - e. The Call Handling and Aid Outside Jurisdictional Boundaries Agreements, 83 Ill. Adm. Code 1324.200(c)(1)(J).
6. The Consolidation Plan does not incorporate a next generation (NG9-1-1) solution.

B. DETERMINED that:

1. Consolidated Emergency Response Center of Cook County Joint ETSB has filed a 9-1-1 Consolidation Plan pursuant to 50 ILCS 750/15.4a of the Emergency Telephone System Act;
2. The Consolidated Emergency Response Center of Cook County Joint ETSB Consolidation Plan furthers the statutory goals of the Emergency Telephone System Act;
3. The Consolidated Emergency Response Center of Cook County Joint ETSB Consolidation Plan meets the requirements of 83 Ill. Adm. Code 1324.200(c); and
4. The Consolidated Emergency Response Center of Cook County Regional Joint ETSB Consolidation Plan should be approved.

IT IS THEREFORE RECOMMENDED that the Consolidated Emergency Response Center of Cook County Regional Joint ETSB Consolidation Plan be approved.

This Recommended Decision of the Administrative Law Judge is issued this 22<sup>nd</sup> day of August, 2018.

**BUREAU OF ADMINISTRATIVE HEARINGS**

Dated: August 22, 2018

A handwritten signature in blue ink, appearing to read "Daniel P. Schuering", is written over a horizontal line.

Daniel P. Schuering,  
Administrative Law Judge

